
Meeting Accommodations: For information on access or services for individuals with disabilities, please contact the DFO, contact information provided above. To request accommodation of a disability, please contact the DFO, preferably at least 10 days prior to the meeting, to give EPA as much time as possible to process your request.


Anthony F. Macirowki,
Deputy Director, EPA Science Advisory Board Staff Office.

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OFFICE OF SCIENCE AND TECHNOLOGY POLICY

Agency Recognition of Multiple Principal Investigators on Federally Funded Research Projects

AGENCY: Executive Office of the President, Office of Science and Technology Policy (OSTP) and Office of Management and Budget (OMB), Office of Federal Financial Management.

ACTION: Notice of policy on recognition of multiple Principal Investigators (PIs) on awards made under Federal research and research-related programs.

SUMMARY: Many areas of today’s research require multi-disciplinary teams in which the intellectual leadership of the project is shared among two or more individuals. To facilitate this team approach through recognition of the contributions of the team leadership members, OSTP issued a memorandum to all Federal research agencies on January 4, 2005, requiring them to formally allow more than one PI on individual research awards. The Federal agencies then sought input from the research community—scientists, research administrators, and organizations that represent components of the scientific community—on how best to implement this policy. This input was sought via a Request for Information published in the Federal Register on July 18, 2005 that posed a series of questions around core elements that will comprise each agency’s implementation plan. The six core elements, to be posted on the Research Business Models (RBM) Web Site, include: (1) Statement of what constitutes a PI; (2) designation of contact PI; (3) application instructions for listing more than one PI; (4) PIs at different institutions; (5) access to award and review information; and (6) identification of all PIs in public data systems. The SUPPLEMENTARY INFORMATION section of this Notice provides background on the Research Business Models (RBM) Subcommittee of the Committee on Science (COS), the plan to recognize multiple PIs on Federal research projects, a summary of the responses to the Request for Information, and the government response to the comments submitted. The final policy on the recognition of multiple PIs is contained in the Policy Section.

SUPPLEMENTARY INFORMATION:

I. Background on RBM

This project is an initiative of the Research Business Models (RBM) Subcommittee of the Committee on Science (COS), a committee of the National Science and Technology Council. The RBM Subcommittee’s objectives include:

- Facilitating a coordinated effort across Federal agencies to address policy implications arising from the changing nature of scientific research, and
- Examining the effects of these changes on business models for the conduct of scientific research sponsored by the Federal Government.

The Subcommittee used public comments, agency perspectives, and input from a series of regional public meetings to identify priority areas in which it would focus its initial efforts. In each priority area, the Subcommittee is pursuing initiatives to promote, as appropriate, either common policy, the streamlining of current procedures, or the identification of agencies’ and institutions’ “effective practices.” As information about the initiatives becomes available, it is posted at the Subcommittee’s Internet site http://rbm.nih.gov.

II. Background on the Recognition of Multiple PIs on Federal Research Projects

Many areas of research, in particular, translations of complex discoveries into useful applications, require multi-disciplinary and inter-disciplinary teams. Innovation and progress still spring from and depend on creative individual investigators, but collaborative synergy plays an increasingly important role in advancing science and engineering.

Multi-disciplinary research teams can be organized in a variety of ways. Research teams vary in terms of size, hierarchy, location of participants, goals, and structure. Depending on the size and the goals, the management structure of a team may include: A director and/or multiple directors, assistant or associate directors, managers, group leaders, team leaders, investigators, and others as needed. Regardless of how a research team is organized, a pertinent and important question is how to apportion credit fairly if multiple individuals provide the intellectual leadership and direction of the team effort.

Acting on the recommendation of the RBM Subcommittee, the COS concluded that team research would be enhanced if all Federal agencies allowed more than one PI on individual research awards. Some agencies already do this, either formally or informally, but the COS action, which led to a directive to all research agency heads by the Director, OSTP, dated January 4, 2005, extends the practice to all research agencies as a matter of policy.

Request for Information

A Request for Information soliciting input from the research community on several core issues related to recognizing multiple PIs was published in the Federal Register on July 18, 2005 to guide the agencies as they developed their plans for implementing the policy on recognizing multiple PIs.

Respondents: A total of sixty-three comments were received from twenty-nine biomedical scientists, twenty-three universities (Office of Sponsored Projects or Vice President for Research), nine professional associations, one small business, and one unknown affiliation.

Core Elements of Agency Implementation Plans, RFI Questions, Comments From Respondents, and Agency Responses to Comments

General: Overall opinions on the Multiple PI policy (if stated in the comment) were overwhelmingly favorable: 45 in favor, 8 opposed. Answers to the individual questions in the RFI were listed and categorized only if the respondent addressed that issue specifically. Many respondents did not reply to the questions individually or address some of the issues at all. Numbers in parentheses indicate multiple responses citing the same issue or suggestion.

#1: Statement of What Constitutes a PI

Q 1: Will listing more than one individual as a PI present any difficulties for you or your institution?

Comments:

- Need explicit criteria, give examples of what is and is not a PI. (7)
- PI means anything and it has to be just one individual. (12)
• Keep Co-PI or Co-I titles. (9)
• Possible abuse—too many PIs. (6)
• Maintain maximum institutional flexibility and autonomy in designating PIs. (7)
• Institutions will have to revise processes and databases. (7)
• Concerns about accountability. (3)
• New investigators named as PI might lose status as new investigator. (4)
• May be administratively cumbersome. (2)
• Increased administrative burden. (2)
• Concern about decision-making: if no one is in charge, nothing gets done. (2)
• Harder to evaluate departments for grant ranking.
• Should be reserved for large, complex projects, not R01-type.
• Should allow use for just two close collaborators on R01-type.
• Require minimum percent effort (e.g., 20%). (2)
• Do not require minimum effort.
Agency Response: The Research Business Models Subcommittee Task Group on Multiple PIs considered these comments. The task group viewed most of these as concerned with the basic role and definition of what it means to be a PI. The agencies have agreed on a common basic definition that is suitable across all agencies and research institutions. (See Policy Section of this Notice.) In their implementation plans, agencies may elaborate on the criteria for PIs in their respective areas of science, giving examples of what does and does not qualify as a PI for particular kinds of projects, as well as the specific nomenclature that will be employed in implementation of the multiple PI concept, e.g., Project Coordinator, PI and Co-PIs, or Coordinating PI.

Institutions have the option to name one or more than one PI for each project. It is the prerogative and responsibility of the applicant organization to designate PIs for projects.

All PIs will be named in the official award. There will be no Federal-wide limit to the number of PIs per project; however, an agency may impose a limitation as part of their implementation plan.

#2: Designation of Contact PI

Q 2: Do you see any difficulties that would be created by designation of one PI as the Contact PI? Are there institutional issues that the agencies should consider?

Comments:
• Contact PI may become the de facto chief PI. (6)
• Favor since it is important that institution/project speak with one voice. (3)

Agency Response: Each agency will specify how its standard application procedures will be modified, if necessary, to reflect the overall policy accommodating multiple PIs. This may include instructions for describing, within the research plan, the specific areas of responsibility for each PI and how the team will function. The government-wide policy does not mandate a formal management or leadership plan, but a specific agency funding opportunity or solicitation may require it.

#4: PIs at Different Institutions

Q 4: Recognizing that agencies differ in the structure of their business arrangements with institutions, are there ways for the agencies to recognize PIs for a team effort involving multiple departments or institutions that would work well for your institution? What issues should the agencies consider in deciding on the most appropriate award structure?

Comments:
• Each type of award structure (subawards, separate awards) has its advantages in different situations; maintain range of award structures as appropriate to each situation. (12)
• Linked awards are a good idea, when appropriate. (6)
• Linked awards may affect institution’s FAR simplified acquisition threshold.
• Need to address distribution of indirect costs among institutions/ departments. (3)
• Accountability issues between institutions. (3)
• Institutions can handle these issues themselves.

Agency Response: Many respondents noted that each type of award structure (e.g., subawards or separate awards) has advantages in different situations. The agencies agree and will continue to use a range of award mechanisms. Institutions will have great latitude in proposing arrangements that will work best for the particular project and institutions involved. Agencies may, for example, use linked awards (separate awards to each research organization participating in a project), but the government-wide policy does not mandate their use.

#5: Access to Award and Review Information

Q 5: Do you favor granting access to award and review information to all named PIs, not just the Contact PI? Do you anticipate any difficulties in granting such access?

Comments:
• Favor granting access to all (27); oppose (0).

Agency Response: Since there was no controversy on this issue, the agencies will make review and award information available to all named PIs, to the extent that they currently make such information available to a single PI. Agency implementation plans will describe how and when this information can be accessed.
#6: Access to Public Data Systems

Q 6a: Do you anticipate significant benefits from listing more than one PI in agency databases? Do you anticipate any difficulties with such listings?

Comments:
- Will guarantee appropriate credit for team PIs (all comments cited this).
- Should include Co-Investigators as well as PIs. (7)
- Enable better tracking of funding by agencies and institutions.
- Will benefit junior investigators. (2)
- NIH ranking tables would be more accurate. (2)
- Harder to monitor duplicate funding. (2)
- Allows identification of potential future collaborators.
- Provides for multiple contacts per project; but not all contacts appropriate. (7)
- Participate scientists at less than PI level as well, but the policy will not require this. Agency data systems will eventually list all PIs on multiple PI projects. Because changes to existing data systems to accommodate this requirement may be extremely costly, there will be no mandated date for achieving these changes. Agency implementation plans will be required to address the issue of when their data systems may be expected to reflect the new policy on listing all PIs. Agencies may also consult with the Office of Management and Budget’s Electronic Government (E-gov) office regarding system changes that are part of implementation plans.

Other Considerations

Q 7: Overall, do you think that the changes proposed for official recognition of multiple PIs will benefit multi-disciplinary and interdisciplinary research?

Comments:
- The public comments uniformly reinforced the importance of official recognition of multiple PIs in facilitating multi-disciplinary and interdisciplinary research.

Agency Response: No response is necessary; the policy will be implemented as described for the preceding core issues.

Q 8: What other suggestions do you have for facilitating the recognition of multiple PIs?

Comments:
- Apportion budgets among PIs (favor: 18, distributed evenly across PI, university, association respondents; oppose: 2, one university, one association).
- Minimize additional administrative burden of financial and programmatic management. (3)
- Need designation of responsibility for ethical conduct, human subjects, animal welfare. (2)
- Other agencies do not provide tracking data as NIH and NSF do. (2)
- Need procedures for resolving disputes.
- Should have definition of Co-Investigator.
- Urge rapid and uniform implementation across agencies.
- Provide institutions with ability to apportion responsibility along with recognition.
- Allow collaborating PIs to participate in other grant mechanisms (e.g., cap on number of grants/PI).

Agency Response: Most of these issues have been addressed in the previous responses to the core issues. Implementation plans to be posted on the RBM Web site for the policy on multiple PIs will use a common format to address each of the core issues. Agencies will have the latitude to expand upon the basic requirements for each issue, as appropriate for their research communities, and will address these variances in supplemental material provided through links to their own agency Web sites or through published information.

Apportionment of budgets to individual PIs is not a core implementation feature. If it is done at all, it will be addressed in agency-specific implementation plans.

Policy

All Federal research agencies will recognize multiple Principal Investigators (PIs) on research projects (grants and contracts). Proposing institutions may identify individuals as PIs in proposals when those individuals share the major authority and responsibility for leading and directing the project, intellectually and logistically. This policy does not replace the use of a single Principal Investigator when that is most appropriate for the project.

Statement of What Constitutes a Principal Investigator

A Principal Investigator is the individual(s) a research organization designates as having an appropriate level of authority and responsibility for the proper conduct of the research, including the appropriate use of funds and administrative requirements such as the submission of scientific progress reports to the agency. When an organization designates more than one PI, it identifies them as individuals who share the authority and responsibility for leading and directing the research, intellectually and logistically. The sponsoring agency does not infer any distinction in scientific stature among multiple PIs.

Discussion

It should be emphasized that naming multiple PIs for a proposed research project is solely at the discretion of the proposing institution(s). This concept is similar to the widely accepted practice of recognizing the contributions and responsibilities of business partners. The government’s recognition of more than one individual as PI also is not intended to alter the working relationship between team members as they collaboratively allocate resources within the team, subject to any constraints of the awardee institution or the Federal agency under the award terms and conditions, nor as they apportion credit for research accomplishments. Compliance requirements will continue to apply to individuals and institutions, as they do today, regardless of the designation of multiple PIs.

The agencies recognize that teams frequently cut across institutional and geographic boundaries and that team efforts therefore often involve subcontracting or consortia arrangements between different institutions. Based on the experience that some agencies already have with research teams spanning multiple institutions, the agencies are confident that recognition of personnel involved in multi-institution research projects will not substantively alter these well established relationships between institutions.

Agency Implementation

In order to implement the policy on recognition of multiple PIs, each Federal research agency will post in the Research Business Models Toolkit its own plan for implementing the policy beginning in calendar year 2008. Because changes to existing data systems to accommodate the policy may
be costly, there will be no mandated date for achieving these changes. Agency implementation plans will be required to address the issue of when their data systems may be expected to reflect the new policy. Agency implementation plans will be posted in the RBM website no later than February 2008. Each agency’s implementation plan will include the following elements:

(1) Statement of What Constitutes a Principal Investigator

Each agency will describe if its definition of PI differs in any way from the Federal-wide definition either routinely or in special solicitations.

(2) Designation of Contact PI or Project Coordinator

Each project with multiple PIs will have a Contact PI, or Project Coordinator, to whom agency program officials will direct all communications related to scientific, technical, and budgetary aspects of the project. By recognizing a person as a Contact PI or Project Coordinator, a Federal agency will not confer any difference in scientific stature to that person. Some agencies may designate a specific term for this role in their agency-specific implementation procedures, which may differ by solicitation or type of award mechanism, for example Project Coordinator, PI and Co-PIs, or Coordinating PI.

(3) Application Instructions

Each agency will specify how its standard application procedures will be modified, if necessary, to reflect the overall policy accommodating multiple PIs.

(4) PIs at Different Institutions

Agencies will use the full range of award mechanisms currently used by each agency, and institutions will have great latitude in proposing arrangements that will work best for the particular project and institutions involved.

(5) Access to Review and Award Information

Agencies will make review and award information available to all named PIs, to the extent that they provide this information to single PIs.

(6) Identification of All PIs in Public Data Systems

Agency data systems will eventually list all PIs on multiple PI projects. Agency implementation plans will address the issue of when their data systems may be expected to reflect the new policy on listing all PIs.

Pamela J. Smith,
Budget Analyst, Budget and Administration Division.

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EXPORT-IMPORT BANK OF THE UNITED STATES

Notice of Open Special Meeting of the Sub-Saharan Africa Advisory Committee (SAAC) of the Export-Import Bank of the United States (Export-Import Bank)

SUMMARY: The Sub-Saharan Africa Advisory Committee was established by Public Law 105–121, November 26, 1997, to advise the Board of Directors on the development and implementation of policies and programs designed to support the expansion of the Bank’s financial commitments in Sub-Saharan Africa under the loan, guarantee and insurance programs of the Bank. Further, the committee shall make recommendations on how the Bank can facilitate greater support by U.S. commercial banks for trade with Sub-Saharan Africa.

Time and Place: October 10, at 2 to 5 p.m. The meeting will be held at the Export-Import Bank in Room 1143, 811 Vermont Avenue, NW., Washington, DC 20571.

Agenda: Following a panel presentation on China’s development strategy and its impact on U.S. commercial interests generally and in Africa specifically, the meeting agenda shall include a status report on the 2006 SAAC recommendations to Congress; discussion on the 2007 SAAC recommendations to Congress; an update on the Competitiveness Working Group; the upcoming Africa focused international business development initiatives; and special recognition of the service by SAAC members to the Board.

Public Participation: The meeting will be open to public participation, and the last 10 minutes will be set aside for oral questions or comments. Members of the public may also file written statement(s) before or after the meeting. If any person wishes auxiliary aids (such as a sign language interpreter) or other special accommodations, please contact, prior to October 10, 2007, Barbara Ransom, Room 1241, 811 Vermont Avenue, NW., Washington, DC 20571, Voice: (202) 565–3525 or TDD (202) 565–3377.

Further Information: For further information, contact Barbara Ransom, Room 707, 811 Vermont Avenue, NW., Washington, DC 20571, (202) 565–3525.

Kamil Cook,
Deputy General Counsel.

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FEDERAL COMMUNICATIONS COMMISSION

Notice of Public Information Collection(s) Being Reviewed by the Federal Communications Commission

September 14, 2007.

SUMMARY: The Federal Communications Commission, as part of its continuing effort to reduce paperwork burden, invites the general public and other Federal agencies to take this opportunity to comment on the following information collection(s), as required by the Paperwork Reduction Act of 1995 (PRA). Public Law 104–13. An agency may not conduct or sponsor a collection of information unless it displays a current valid control number. No person shall be subject to any penalty for failing to comply with a collection of information subject to the PRA that does not display a valid control number. Comments are requested concerning: (a) Whether the proposed collection of information is necessary for the proper performance of the functions of the Commission, including whether the information shall have practical utility; (b) the accuracy of the Commission’s burden estimate; (c) ways to enhance the quality, utility, and clarity of the information collected; and (d) ways to minimize the burden of the collection of information on the respondents, including the use of automated collection techniques or other forms of information technology.

DATES: Written PRA comments should be submitted on or before November 23, 2007. If you anticipate that you will be submitting comments, but find it difficult to do so within the period of time allowed by this notice, you should advise the contact listed below as soon as possible.

ADDRESSES: Direct all PRA comments to Les Smith, Federal Communications Commission, Room 1–C216, 445 12th Street, SW., Washington, DC 20554, or via the Internet to PRA@fcc.gov.

FOR FURTHER INFORMATION CONTACT: For additional information or copies of the information collection(s) contact Les Smith at (202) 418–0217 or via the Internet at PRA@fcc.gov.

SUPPLEMENTARY INFORMATION:

OMB Control Number: 3060–XXXX.